

CONSULTATION STATEMENT

This statement was produced by Broughton in Amounderness Steering Group, a Task & Finish group of Broughton Parish Council with support from Community Futures & Preston City Council.

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SECTION 1 Introduction

1.1 This consultation was undertaken by Broughton in Amounderness Parish Council with support from the chief executive (Denise Partington) and staff of Community Futures and an independent advisor Tim Brown, a retired professional planner with local authority experience.

1.2 In December 2007 there was a consultation undertaken with a view to producing a Parish Plan (found in additional evidence). This has been compared with the Questionnaire (found in additional evidence) which was undertaken in June 2016 and the issues raised are incorporated in the initial stages of the preparation of this plan (Appendix A).

1.3 A planned programme of consultation was undertaken involving: meetings, events, questionnaires and feedback through the website (details of these are in section 4 of this report).

SECTION 2 Designated Neighbourhood Plan Area

2.1 The whole parish was included in the request for designation (found in additional evidence) agreed by Preston City Council on the 23rd February 2016 following on from the six week consultation from the 11th January 2016 as required under the legislation. The report and designation went to Preston City Council cabinet on the 9th March 2016 at 6pm. The cabinet agreed to implement it and no objections were received.

2.2 A Map of Broughton in Amounderness parish boundaries which shows the designated area is in section 2 of the main document.

3 The Role of the Steering Group

3.1 Once designation was agreed with Preston City Council, for the whole of the Broughton in Amounderness Parish, Broughton Parish Council started to work with the local community to develop a Steering Group. The parish council consulted with Preston Area Committee representing our neighbouring parishes, Preston City Council and Lancashire County Council to gain their assistance, support and to make sure all activity would comply with the statutory procedures and guidelines.

3.2 To initiate a steering group, which involved the whole community, the parish council invited local businesses, residents and organisations to an initial meeting which 16 people attended. From this, a Steering Group was set up with a core representing the schools, parish church, businesses (both private and public sector), local residents and local organisations (full list in additional evidence).

3.3 The role of this group was to take responsibility for the overview and scrutiny of the consultation, and budgeting and expenditure for the production of the Neighbourhood Plan; including the “My Community” grant and the Aecom technical support for the heritage assessment. This was achieved by consultation and information gathering, with the steering group participating in and reviewing the analysis that arose from the consultation.

3.4 The Steering Group was set up as a “Task and Finish” group of the Parish Council and, as such, is subject to the Standing & Financial Orders of the Parish Council (found on website). There were a number of meetings held with the notes available in the additional evidence and on the Parish council website.

SECTION 4 Consultation

Overview

4.1 Broughton Parish Council worked with “My Community” to gain a grant to support the preparation of the Neighbourhood Plan. This grant, with volunteer time, enabled the parish council to hold events, manage the consultation process, to employ a professional planner and to communicate through the website and newsletters with the community. In addition, the information on the “My Community” and “Planning Aid” websites, the advice forum, Community Futures, the Council for the Protection of Rural England and the support from towns/ parishes (who have been through the process) were invaluable to the steering group.

4.2 The initial plan and timescale has been kept to (a very useful tool was the “My Community” tracker) and the plan is now on stream to be passed to Preston City Council for their part in early 2017, with a view to be ratified by franchise in June/July 2017 (subject to the next stages of statute).

4.3 The timing of this neighbourhood plan is crucial as the long-planned Broughton Bypass will be opened in the summer. The developments that are part of the “North West Preston development area” are now underway and the village centre refurbishments that are part of the bypass will start in the autumn. If the parish is to regain its distinct centre, cope with integrating an increase by over a third in its population and rediscover its heritage, yet still remain separate from the urban sprawl area of Preston, the neighbourhood plan is essential.

4.4 The Steering Group was formed at the same time as the spring newsletter which was published and delivered to all the dwellings and businesses in the parish. The newsletter explained the rationale behind producing a neighbourhood Plan at this time.

- The Steering Group planned the activities over a six month period to consult as many people as possible including residents, workers, neighbours and businesses.
- The website was used to update people as the work progressed and was regularly updated.

- The vision came together swiftly with the initial work on the subsections progressing well.
- In the early autumn, the neighbourhood plan started to take form with additions and alterations happening as viewpoints came together.
- The parish council started working on the “Parish Action Plan” for the identified action points. This has become the focus of our development budget for the next and subsequent year. The addition of income from the community infrastructure levy will allow these to be progressed over the next few years.
- The final event in October was when the draft of the neighbourhood plan was put to the community during a very lively session at the Marriott hotel.
- The “brochure” was then produced and delivered to all households and the consultees (appendix C). The full draft, plus associated documents, were available on the website and in hard copy around the village for eight weeks (longer than the six weeks usually allocated to the formal consultation as it was the over the Christmas period).
- The Steering Group then reviewed the responses to the draft, and after discussion, amended the plan where appropriate. These changes were reviewed by our adviser at Preston City Council. Finally, all documents were proof read for spelling and grammar, and then printed.

4.1 Detail of Consultation in Chronological Order

The planned programme of activity included meetings, events, questionnaires/surveys and email feedback, these are listed below. Further details are held in hard copy such as “signing in” lists for events and photographs; these are included in the archive section of the Neighbourhood Plan on the Parish website.

Key Activity	Date
St John’s church group	16/03/16
Community representatives meeting to form steering group	22/03/16
Newsletters	May/August/October
Public meeting & event	23/04/16
1 st questionnaire	May to August
Logo competition	May to August
Broughton WI presentation	20/05/16
Business breakfast	14/06/16
Newsletter	July/August
Coffee stop on Guild Wheel	21/08/16
Business & community coffee morning at Broughton Inn	31/08/16
School environmental project	05/10/16
Community consultation coffee morning	10/10/16
Community consultation event: our plans developing	29/10/16
2 nd questionnaire	October to November
Draft “brochure” published and delivered or sent out	December to February
Additional meetings with individuals and groups	December to February

4.2 Notes on Consultations

4.2.1 9th March Community Futures

A Steering Group member met with Denise Partington to discuss their role and the budget as set out the “My Community” application and the work required. Denise supported, advised and worked with CPRE on behalf of the steering group. Community Futures supplied the technical support to produce the questionnaire, a report on the results and edited the newsletter. They advise on the content and outline of the questionnaire which was agreed by the steering group.

4.2.2 15th March CPRE: Session at county hall (see presentations sent through by CPRE).

(Grant from My Community agreed, due diligence with Groundworks requires the new signatures to be on the bank mandate)

4.2.3 16th March church group

Arranged by Rev Baldwin to meet members of the PCC and school governors. Process and rationale set out and discussed. Agreed Mr Latham, Chair school governors, and Mr Couper, PCC, as representative of the church community to sit on the steering group.

PH explained what a Neighbourhood Plan is and that it is a statutory document that states local development policies that both CEC’s Planning Department and the Planning Inspectorate will enforce. She emphasised that a Neighbourhood Plan allows the local community to set a positive vision of how the residents and larger community want the parish to develop over the coming decades.

The Church Parish has very different boundaries from the civil parish. The church looks south for its parishioners and pupils; its church hall is in Fulwood at Broadway. However, this is the parish church and as such has served the village for over 500 years.

The anomaly is that the school is attended by primary children from the Village locally are all denominational with fairly fixed catchment areas. In the north of the parish the parochial boundaries are for St Lawrence’s, Barton and in the west for St Anne’s, Woodplumpton for Anglican churches and for Catholic schools the north is served by Barton Newhouse’s & the south by Fulwood; Our Ladies & St Edward. The nearest non-denominational school is Queens Drive in Fulwood, 3.5 miles away

Issues raised:

1. How will the parish council manage the developers’ demand for sites for house building and the local changes in the village following the bypass, especially the population increase? This will put pressure on community assets, the village and on the church school.
2. If we must have more houses: where should they be? We need 1/ 2 bedroom houses rather than executive houses. We need houses that are affordable.
3. The Bypass is an area where the Parish council and school/church have disagreed in the past as it passes close to the church hamlet. It is hoped the post bypass village improvements will enhance this area and mitigate the effects.
4. The heritage of the listed buildings around the church, museum and school were discussed. PH suggested they look at local listing.

5. Protection of the “brook” area and its ecology: PH to look at the options to support this as a green space.

4.2.4 22nd March Community Representatives Meeting to form Steering Group

Full notes see additional evidence

Broughton Parish Council Councillors: Mrs. P. Hastings, Mrs. L. Oldcorn, Mrs. B. Adams, Preston City Councillors: T. Davies P.C. Cllr. N. Cartwright Mr. R. Latham (Chairman of the Broughton Primary School Governors), Mr. C. Couper (representing the Parish Church and Cottage trustees) Mr. T. Brown (Planning Consultant), Mrs. C. Worswick Parish Clerk. Unavailable for this date: BPC Cllrs. Mrs. K. Galloway and R. Thistlethwaite, Denise Partington (Community Futures).

Explanation of progress to date with the grants and support applied for and discussion of membership.

Neighbourhood Plans gives communities direct power to develop a shared vision of their neighbourhood and shape its development and growth. Communities are able to choose where they want developments, how they should look and what infrastructure should, and needs, to be provided.

Neighbourhood planning provides a powerful set of tools for local people, to ensure that they get the right types of development for their community and aligns this with the strategic needs/priorities of the wider locality.

Cllr. Hastings explained the purpose of this initial meeting was to agree the terms of reference of the Steering Group, look at the membership and agree its key function; to oversee the production of the Neighbourhood Plan.

Broughton Parish Council has been granted from “My Community” just over 8K to use towards the consultation process. Details of which are in the grant application budget available on request from the Parish Council and the attached “timeline”.

Community Futures and Tim Brown have been appointed by the Parish Council as contractors for this purpose.

The process is not all about planning, it will be looking at what the future community for Broughton will be. Technical support to help us look at the historic background has also been applied for from the same source. A spreadsheet of the current planning applications was circulated that show that there are currently 467 houses with planning permission Within the parish, and a number of allocated areas under the Preston Development plan.

N.B. the city councillor for rural east Tom Davies did not wish to be involved as he was on the city planning committee. His colleague, the other councillor for rural east ward, Neil Cartwright was actively involved at all stages and on the Steering Group.

Issues Raised and Actions Agreed

1. The Neighbourhood Plan designated area was officially adopted by Preston City Council two weeks ago and on 31st March the consultation process will start.

2. The list of local businesses, schools and organisations was circulated with a request that those present check the details and identify if anyone is missing from the organisation list.
3. Community Futures are producing a newsletter and initial questionnaires. Items for this to PH by Monday 4th April.
4. An initial public meeting to explain what the council will try to achieve, along with a questionnaire, is proposed for Saturday 23rd April at 10.30am (subject to availability of the club hall).
5. Following this a series of smaller consultations will take place. Individual meetings with organisations and businesses plus a further survey before the next meeting of the Steering Group.
6. It was agreed that as the Steering Group is a “Task & Finish” group set up by the Parish Council that it should be subject to the Standing and Financial Orders of the Parish Council. The Terms of Reference were discussed and no amendments made.
7. It was agreed that a designated area of the website be made available for the Neighbourhood Plan and that all documents will go on this.

4.2.4 23rd March Preston Area Committee

This group is made up of representatives of the north Preston rural parishes. At this meeting the Broughton councillors updated the local parishes on the progress on the Neighbourhood Plan and good practice was shared.

4.2.5 29th March Marriott Hotel and Leisure Centre

A SGM met with Ed White, the manager of the Hotel, who is very supportive and as he had recently taken the role on. He is keen to get involved in the steering group.

Issues raised

Where the hotel can put its “event and offers” banners post bypass as these account for a significant amount of their passing trade?
Signage for hotel and directions to be clarified.

4.2.6 My Community

Technical support grant telephone interview: suggest we have support on Heritage and Culture.

4.2.7.13 April Marcus Hudson LCC

A SGM met with him at the car park on the King George V playing fields to look at the revised “post bypass village improvements” and discuss the flooding of the A6 and field. The published plans were to be made available for the launch public meeting on the 23rd April.

4.2.8 19 April Broughton Pre-School

A SGM with the pre-school manager to explain the plan and they were willing to be involved in Steering Group.

Issues raised:

1. State of the field: drainage, muddy.
2. School cars on A6 and dangers to children.

4.2.9 19 April Fernyhalgh Nursery

A SGM met with the nursery manager to explain the plan, asked that I contact the owner (emailed) to explain further.

Issues raised:

1. Parents concerned about the blocking up of D'urton Lane.
2. The future of the Guild Wheel.

4.2.10 23 April Village Meeting

Good attendance (86). Presentation well received, as were the post bypass village centre/A6 plans and local listing history books.

Issues raised

1. Once the bypass is in place and the improvements are completed will the Guild Wheel at motorway end be safer? Will trucks still be going through the village? Will the cars delivering and collecting from the schools still be "abandoned" on the A6 or will there be provision for additional parking? When the traffic lights at crossroads go how will the junction work?
2. Village Improvements: the muddy playing field/park, need a shop, buses infrequent (community bus based at Sunningdale?), no coffee shop or meeting room, the messy state of the pinfold and pinfold cottage, disgraceful state of hedges in village centre, D'urton Lane development and Walling development entrance.

4.2.11 27 April

Technical support from for Culture & Heritage report agreed to send a list of all documents and work already done. Telephone conference on 10th May.

4.2 12 1st Questionnaire Delivered plus Meetings with Local Bodies

Delivered surveys for, talked about plan and issues raised (to collect 16th):

1. Response from High School staff: SGM met with Head teacher and discussed Ecology study. They were keen to send through any work done by other schools or ideas for involvement.
2. Dentist on Broadway
3. Police station staff
4. Ambulance station staff
5. Fernyhalgh Ladyewell presbytery

Issue raised

1. Garage north of traffic lights plus drop box for surveys
2. Signage for businesses from main road
6. Marriott hotel for staff and leisure complex for members disruption to access roads from developments in Durton
3. Primary school staff
4. Ibis for staff (offer of use of meeting room at reduced rate) very keen for website to promote the meetings facilities other PCs have links to web site such as

M6 meetings, as there is a small (6-15) room which may signpost to club, manager to discuss.

5. Ambulance station for staff very interested affordable housing and poor bus service.
6. No one available at cricket club, Italian Orchard or Phantom Winger returned later. CC putting in plans for extension and new pitch.

Additional notes as at April 29th

1. Police station to allow use as a drop box.
2. Vicar to have supply for church congregation.

4.2.13 10th May Steering Group

Full notes see additional evidence

Three subgroups formed (their notes are part of the steering group) to concentrate on: Environment & Heritage: working with Broughton High on the environment and Aecom on heritage. Remit to include looking at Local Listing.

- Community
- Business
- Transport and infrastructure

4.2.14 16th May Meetings with Head teacher Mr Morris & Ms Wortley Broughton High School project

Discussion around work to be done and format for this.
Deadlines discussed.
PH to present on NP to students.
See additional information for project work book.

4.2.15 20th May WI

The Steering Group chairperson was initially asked to talk for 10 minutes on the neighbourhood plan but their speaker was unavailable so they asked for a longer talk.

Used power point presentations “Broughton Past, Present & Future” and “Neighbourhood Plans”

Issues raised:

Post bypass infill building:

1. Use of A6 by trucks post bypass,
2. Traffic on Woodplumpton Lane especially the heavy trucks during the night,
3. Lack of village amenities such as a shop or somewhere to meet up that is not a “pub or restaurant, somewhere nice to sit in the park.
4. Lack of village hall as all church activities happen in Fulwood at Broadway.

4.2.16 14th June Broughton Business Breakfast

- Emphasis needs to move from “Village” as this is seen as the cross roads area, suggest we talk about the “civil parish”. With the bypass and developments is the centre to shift? If so, where should it be? Should we be looking to change the parish boundaries? Is the centre at traffic lights or 2nd area around church complex where it should be? But with development on the periphery and the Fernyhalgh area will the area south of the m/way look north or south?
- Census and other data: could a report be published? Who are the people who live, work and are educated in the Village and who leaves it to go to work or be educated?
- Currently the retail outlets are mainly specialists: aquatics, running shoes, models and the “service” industry focuses on hotels, restaurants and sport. (4 private clubs: Marriott Leisure, cricket, Broughton & district club and football club).
- Commercial development; is this a reality? What we need is a coffee shop: opportunity for existing service industry or a convenience store as currently the garages service this purpose: but are two garages viable post bypass? What is the footfall in the village?
- Does the Village lack a heart? Is the civil parish a residential hub or an employment hub? The service facilities cater for a wider audience not a local one.
- Effect on businesses: loss of passing trade, hotel brand name, leisure club, pub & restaurants are “destination” pubs, the congestion actually helps!
- Current parking issues with “public” using the business car parks as meeting areas and parking to car share.
- Website address not very media friendly, do we have a media pack?

Issues Raised and Actions Agreed

1. Contact the local schools outside the parish to gain figures of who lives in Broughton, C/E Woodplumpton & Barton, R/C Barton & Lightfoot Lane and Non-denominational: Queens drive. The primary school has 15% from the civil parish and 80% come from south of the civil parish.
2. Contact the leisure clubs to get info as to where the members travel from and who live in the civil parish.
3. Investigate signage both advertising, locality at the roundabouts and from the m/way roundabout.
4. Look at the parking envisaged on the post bypass “High Street” and talk to police about what could be done. Look at sites for cycle racks.
5. Bring businesses together, get them to advertise on website: media pack (Sally).
6. Add to community interest spreadsheet.

4.2.17 15th June Preston Areas Committee

Updated the group on progress to date on the neighbourhood plan and work with Haighton Parish Council. The group discussed the “local listing” application information sent by Preston City Council and the work required.

4.2.18 20th June Sunningdale Sheltered Housing (Gateway)

Power point presentation (*see additional evidence*) and question time. Twenty present in a fairly small room, very little feedback or discussion.

- Bus services cut locally; now unable to get to the hospital for evening visiting unless go to main road. Community bus details passed on.
- State of the road surface on Newsham Hall lane: explained it is in Woodplumpton and city councillor informed.
- Lack of shop in village for basics and nowhere to have coffee. Led to discussion about setting up their own community committee: discussed with Gateway and details passed on.
- Playground for (grand) children needs to be renovated, mat under seesaw very muddy as is area to side of seats.

4.2.19 5th July Steering Group Presentations

Full notes see additional evidence

- **Julie Copley CPRE**

Presentation in additional documents

- **Questionnaire/survey results collated by Community Futures**

(The attached presentation in additional documents refers to the results received by the 1st July. The notes below refer to the final report as at 1st August and published in part in the Newsheet).

There was a good response to the Questionnaires, over 275 have been received representing 697 people. 82% of respondents who live in the parish equate to 605 people which is approximately 50% of the population.

Broughton has a population of approximately 1678 (revised down for 2016) living in 712 dwellings in an area of 549 hectares.

The current main centre of occupation is the area to the north with 83% of the population living there, the 2nd population centre is to the south east on the south side of the motorways D'urton area (8%) (And with smaller concentrations at Fernyhalgh (2%), Bankhouse (2%) & to the west of the M6 by 3 lanes end (3%).

Once the developments with planning permission are in place this will increase the housing stock to 1178 and a further 250 possible population on the land controlled by the HCA and designated by the NW Preston Development area. These are on a number of designated areas south of the M55 with, as yet, no plans have been submitted (December 2016).

So who answered the questionnaire?

Of those who responded 82% lived in Broughton, 25% worked in Broughton and 12% visited the village.

The results were reviewed primarily from the residents' perspective. There was a good spread of age groups represented that equate with the 2010 census and updated data. This shows a population with 30% over 60, 20% under 18 and 50% between 18-60. The gender split was equal, and reflecting the census less than 5% were of an ethnic background, although 7% had English as a second language.

Most residents live in three or four bedroom houses that they own which they felt they could alter to fit their future needs. The community has on average 50% of residents with

two cars and less than 1% with no car. Those traveling out of the village on average travel 20 miles to work and those traveling into the village less than 10 miles.

What did they say?

All the factors relating to the qualities of life in Broughton rurality, environment, locations, safety, community and schools are important to most the respondents. The majority felt that the developments already with planning permission are enough or to many, but they do feel that small developments of less than 20 houses would be acceptable. The key areas they feel this development are highlighted on the maps in the brochure and full submission. Surprisingly over 50% felt that land should be reserved for local employment opportunities. These opportunities should be for shops and amenities.

The consensus around what needs improving in the way of services were pavements, bins and broadband. As expected there is a concern around traffic, litter and dog fouling.

The village has some amenities that are well used and valued: the post box and post office (open two afternoons a week at the club), the sports and social club (private), the cricket club, the playground and park (needs to be sorted/wet underfoot) plus the local schools and churches.

Surprisingly only a small percentage of residents use the restaurants, garage and Guild Wheel.

So what services and facilities would people like to be encouraged by the NP?

Overwhelmingly the responses want a shop (85%), café, meeting place /proper park, closely followed by a GP practice (81%) (There is one planned for D'urton Manor). A village pub (47%) and a community hall (42%) are seen by just under 50% of respondents as a facility that would enhance our village.

Currently the sports and social club has the highest usage of leisure facilities by the community (50%).

Data from the local schools and the population projections show that approximately 80% of primary age school children travel out of the village to school in Barton, Fulwood & Woodplumpton and 40% of the secondary school age children travel out of the village to Fulwood & various direct grant and public schools.

The data from this question shows that children travelling to school 45% use cars, 27% walk, 21% use buses and 7% use their bikes.

There were lots of comments....

The comments fall into to two areas, those that make proposals for the future and those that relate to issues already occurring.

Of those referring to current issues there are a significant number of statements that relate to aspects of the current traffic situation in and around the A6. These will, in the main, be addressed by the post bypass improvements. However, the issues of HGVs especially along Woodplumpton Lane (which will not change and may even increase post bypass), the state of the road surface, the parking on the A6 and the speeding along Whittingham and Woodplumpton Lanes are all of concern.

There are quite a few compliments "Broughton is a lovely area to life in", "Broughton is a lovely rural area", statements about maintaining the separation from Preston, keeping Broughton rural especially the importance of green spaces and the need for affordable housing.

The Guild Wheel and cycle ways in general are seen in most cases as positive and things to be encouraged.

The state of empty properties, overgrown hedges and a general lack of pride in the village was emphasised.

Those looking to the future want safer roads, with less and better managed parking and encouraging children to walk and cycle to school.

They want a village shop, more civic pride in the village especially the maintenance of properties by their owners to a higher standard, places to meet, better drainage of the park, benches in the park, better more frequent bus services, signage to welcome people, preserving the historic village centres and even a request for a traffic free village!

A full list of the comments are in the additional documents supplied with this document.

So what were the community priorities from the survey?

- Traffic including parking
- Village shop/café/community hall
- Preserving the rurality, improving the park and enhancing pride in the village
- How to link the future development area with the current centres of population

What should the Steering Group explore further?

- 1) Using the “large car parks at the former coaching inns” for public parking with the PC paying for the meters and splitting the profits with the pubs. The current A6 will be so narrowed once the bypass is in place that it will not be possible to park on it. These car parks are underutilised at high school arrival and leaving times. (used with permission of the owners for the Christmas lights 2016 switch on)
- 2) Change use of playing field into a proper landscaped park and drained properly.
- 3) Discuss with club shared usage of the buildings.

4.2.20 Publicity

Banner: Installed on park railings to rotate around railings for six months.

Newsletters: Spring, summer, autumn flyer *see additional documents*

Press releases: ongoing sending in articles to LEP & Garstang Courier *see additional documents*

Facebook page: started December 2016

4.2.21 8th July Environmental Report Broughton High School

Presentation to 2 groups of 30 pupils *see additional documents and website*

4.2.22 15th July Lancashire Archives

Heritage and community report feedback: date to be agreed once the Aecom report is received but before the date of the local listing response on 30th September. Invitation event for interested groups.

4.2.23 July-September Aecom Heritage and Character Report

In initial work a report has been prepared for the Steering Group by AECOM under the technical assistance programme. This report was available for the presentation in September. The draft report listed tasks that will strengthen the evidence base for the Neighbourhood Plan and are to map mature trees including those with preservation orders and to look at a design code for future development.

It also suggested the SG look at the route, the state of footpaths and the historic contribution/architectural characteristics of the village which are already underway. This assessment links with the work on Local Listing aimed at preserving the local character of the village and linked to this, but not directly part, of the Neighbourhood Plan is the Pinfold refurbishment and learning project which is being undertaken in conjunction with UCLAN.

The post bypass village enhancement work will allow the historic crossroads centre to show its true character.

It is hoped to produce vision boards to tell the story placed along the road.

To help with this work the SG asked for old photos of the village.

The proposed Village trails and story boards or information on the website could focus on people and families in the village with stories that link over the generations, if your family has lived here for generations....Parkinson, Wilson, Hardman, Billington, Clarkson, Sharples to name a few.

PH has collaborated with the church on a booklet telling the story of the War memorial, the men listed on this and in the graveyard focusing on WW1.

4.2.24 21st August Coffee Stop on Guild Wheel

The "coffee stop" was moderately successful with 15 cyclists stopping for a brew (and 37 not stopping!), plus 11 residents walking to see us. Unfortunately, the wrong date had been put in the newsletter however it was a success, especially as it was overcast and rained at times. Having the details of the post bypass village improvements was a real success with the cyclists.

Key issues raised

1. From the perspective of the cyclists: the state of the hedges along the route, the lack of benches or picnic facilities and toilets, concern about the various developments encroaching making the route into roads and the poor surfaces of roads locally in general (Newsham Hall Lane was mentioned)
2. Residents are concerned about the state of the hedges in the village, they are welcoming the bypass, and some residents came over specifically to talk about the outline planning put in for the development of Sandygate Lane.
3. There was a suggestion that the coffee stop should be repeated on (1) Sandygate Lane (2) D'urton Lane/Midgery Lane.

We were joined on this occasion by Neil our city councillor.

4.2.25 August Update on Newsletter Responses

There have been a number of emails to the parish website, direct contact and phone calls directly to the Steering Group chairperson following the newsletter; in addition copies were

delivered to the areas not covered by the carrier pigeon delivery firm. Some of these responses relates to parish council issues and have been dealt with or will be dealt with at our next meeting (13th September).

- There was a lot of positive feedback especially around the ideas suggested in the Newsheet. It was pointed out that the Newsheet does not actually say who produced it and this error will be amended in the next one.
- The role of the parish council was also questioned especially our role in planning applications.
- The website was complemented on especially the news and brought on bypass updates.
- The residents at the barn conversions on Broughton Row & Bank Hall farm both expressed concern about developments in their vicinity. There seem to be a lack of communication to people indirectly and directly involved in this planning application.

4.2.26 31st August Business & Community Coffee Morning

Thanks to the Broughton Inn for hosting this and supplying the tea/coffee.

In total 22 people attended including a member of the steering group. The attendees were, in the main, residents with several from the locality of the crossroads. They appreciated an opportunity to meet up and to talk to Steering Group members and our planning advisor.

Key Issues

1. Outline planning permission submitted for land off Sandygate Lane within the Preston City Council "Area of Separation"
2. Planning permission for change of use and development of the current garage sites for business offices and shop (north) and houses (south), welcomed.
3. State of the playing field, muddy and no seating.
4. Opportunity to "socialise" with others in the village welcomed and would like repeated.

4.2.27 6th September Steering Group

Full notes see additional evidence

4.2.28 4th October Steering Group

Full notes see additional evidence

4.2.29 5th October Broughton High School Environmental Project

Progress to date was discussed and the "talking heads" video to be produced for 28th October event was previewed *available on the website*

The pupils had a Q&A session with PH about how the plan was getting on and what happened next. The winning project winner was presented with her voucher.

They were positive about:

- School being in the "country", quiet, nature and animals around (including llamas!).
- Guild Wheel: getting to & from school, weekends, safety along Sandygate Lane with lights and new surface.
- Parents positive about village.

The key issues were identified:

- Travel & transport: getting to and from school/traffic jams/parking, pollution and air quality.
- Lack of facilities for young people: the park is too wet for football and the Broughton Amateurs football club does not use it, no youth club, unable to use school facilities out of hours.
- Parents not being able to live locally as houses were expensive.

4.2.30 10th October Coffee in the Community Morning

The venue was the main hall at Broughton and District club where a series of displays on the Local Listing & Aecom report, the school project, initial options for the parish and the planning permission sought for the post bypass improvements.

There was a steady number of people through the door for this informal event. People were generally in favour of the initial proposals so far and were interested in both local listing and the post bypass work.

The pupils' works were very well received and a number of favourable comments were made about the perception and standard of their work.

A number of people expressed support for a community meetings place and a village shop, there were concerns about the possible development off Sandgate Lane and there were a number of issues with the current developers around the D'urton Lane area were raised. The lack of a non-denominational primary school, in or close to the Village, and the most recent village businesses being a floatation centre as opposed to a convenience store were both raised. It was pointed out that they were both already in the NP.

4.2.31 28th October Community Consultation Event

The event was hosted by Broughton Park Hotel (Marriott group) who supplied refreshments and equipment. Preston City Council supplied large mounted maps and other materials. Over 90 people signed with 10 Steering Group members attending throughout the evening, plus several others who did not sign in.

All who signed in were Broughton residents, even a couple from Fernyhalgh came! One local speculative developer brought their plans but were discouraged from passing these on as it was not appropriate to the event.

The four hour event consisted of presentations of the options paper on an hourly basis, exhibitions of various plans of the village supplied by PCC, the BHS project with the "talking heads" video on a loop, artists impressions of the village post bypass (courtesy of City Deal) and members of the steering group to talk to.

Areas of concern relating to the Neighbourhood Plan (on post-its and conversations)

- ❖ **Willow Tree Avenue:** there was an acceptance that there would probably be building on the loop inside the bypass, but the residents asked that the access not to be through their estate. The concern was more of the same type of building, they would prefer a development like theirs, bungalows on larger plots but at least buildings that are not "three story town houses like Cottam".

❖ There was real concern by a significant number of people at the state of the **Pinfold Cottage and the Tollbar Cottage**. Aside from the concerns about the state of the properties they are felt to damage the whole village outlook.

Pinfold Cottage: the property has had its rendering removed and is very overgrown.

Tollbar Cottage: the consensus was that it is being left to “fall down”, it is not listed and is a private property, but is a key part of the village heritage and history.

Suggestions: Can't PCC and the PC talk to the owners? Can PCC do anything?

❖ **Post bypass, the traffic, especially the trucks using Whittingham Lane/Woodplumpton Lane** will have a straight run past the crossroads and school. There are already a significant number of trucks using this road, the speed they travel at and their weight causes vibrations to the houses especially those close to the road on Whittingham Lane. If all the trucks that currently use the Garstang Road and turn at the lights are now going to use the bypass and then turn down Whittingham Lane this will significantly increase an already difficult situation.

Suggestions: move speed camera from by Broughton Inn to near school, make the whole stretch to the end railway bridge 20mph, have a pelican crossing on Woodplumpton Lane near the school, put a weight restriction on the road.

❖ **Concerns about the nature of the new surfaces post bypass** i.e. block paving on the refurbished village area, as they become unsightly, are a hazard for visually impaired and need regular repair, based on the Fishergate experience (I did point out that Fishergate has a much higher volume of traffic).

❖ **Is there going to be a proper crossing on Whittingham Lane to the East of the traffic lights?** This is being addressed by LCC

❖ **The playground and park what are the plans?** Work had started on the playground refurbishment and drainage, there were comments on the drainage of the rest of the field and the usages proposed.

❖ **Local listing:** is this going to be formally part of the Neighbourhood Plan? If so has the SG thought through the implications to the residents of the areas involved as to how it will impact on them and on development in this area? (This was raised by a resident living in the middle of the designated area).

❖ Concern was expressed about the **makeup of the SG** Is there undue influence from members not living in the village? (there was only one person and they were representing the parochial church council) Has business been allowed to play to large a role in the development of the plan to date? (This may be a reference to the presence of Story Homes at the event).

Key Issues

1. The main conversations were around getting **the village centre to be somewhere to walk to and have something to do when there**; so the ideas of a coffee stop/community building/local shop and the playing field being the focus was high on all their agendas. The playing field was seen as a mess, it was muddy under used, not a nice place to sit and the lack of care of the pinfold were all commented on. The

ideas for the playground and pinfold were welcomed. Once person pointed out that having cycle (on post bypass views) near the Broughton Inn was wrong as the Guild Wheel goes by the park.

2. The **linkage of the various parts of the village by footpaths** as well as the Guild Wheel: people walking down to the doctors on D'urton Manor or walking up to the village for a coffee/leisure activity (e.g. bowls) or a meal in one of the restaurants. The guild wheelers asked for picnic tables on the playing fields, these can be used by all not just cyclists but they would also need more bins.
3. The historic centre of the village is one of the **key heritage assets** that need protecting if we are to be a cohesive community. The Aecom report was much commented on as showing what we had, and in some cases, what people did not know we had in the way of history and heritage assets. The local listing was commented on in most cases as a positive step to protect the village centre. This was also a key area of concern as to the states of two of those assets (See areas of concern).
4. We must not forget the **children and young People**. The Youth Zone is being built at the bus station but the bus links are very poor to the town especially in the evenings. The scouts/guides meet in their huts at the vicarage and at the field have we talked to them enough, maybe we should be thinking about a community centre for all these groups as well? There are two schools in the village and a further four schools that village children travel to. What are about links to them?
5. The surveys and census show that we **currently have an older age biased population** this will change with the developments and is partly due to the sheltered accommodation in the village. We need to bear this group in mind when looking to the future plans for the village amenities.

Other

D'urton Lane developments are currently causing lots of issues for the residents of this area. The key ones being the trucks on the roads causing blockages as they try to go down through the calming measures on D'urton Lane (Persimmons), the delivery hours (Story & Persimmons) and the state of the roads (Persimmons). There is confusion when and where D'urton Lane will be closed, when the road across the Story site to Eastway will be completed and what is happening to Boyes farm.

>the parish clerk asked to contact PCC and ask for a joint site meeting with the residents and all the developers. PCC to enforce the correct traffic flow etc. as agreed in the reserved matters. LCC & Story to confirm dates of Eastway link road and site and the date for D'urton Lane road closure

There are no bins in the new layby to the north of the village; when the butty van is there they have a bin but not when they are not there. The drivers are urinating in the hedges around the layby is there anything that can be done?

>LCC to be contacted to discuss.

4.2.33 15th November Notes on Meeting with Marcus Hudson Lancashire County Council

This informal meeting was to catch up on the bypass/post bypass and issues raised in the Consultations relating to:

- The delays and increased budget will not affect the post bypass improvements that money is ring-fenced and comes for City Deal & CIL.
- Closure of D'urton Lane will be when the road across to Eastway is completed which is to coincide with the bypass being finished, it will be at the bend in the lane.
- The Park & Ride on the plans is definitely in the plans for 2018/9.
- Designated green spaces to include the existing footpaths and any new ones, the proposed Meadow area to the south of Blundell Brook which is owned by LCC and may be transfer to the PC as a walk through (the landscaping has been agreed as part of the bypass works) to link the south and north of the parish.
- The new "park areas" on Eastway developments once completed will be managed by the Land Trust.
- Home & Community "owns" the green area to the south of Eastway and a possibility of opening to the public/access to the cricket ground.
- Playing field: new car park possible sites, if agreed dropped curb could be part of post bypass work.

Post Bypass

Whittingham Lane/Woodplumpton Lane trucks, speeding and other causes of vibration: LCC to look into a truck count.

School crossing: would have to be paid for out of our CIL.

Cycle racks: logically move to by the park/guild wheel.

Issue around lack of bins in layby to the north to be looked into.

Christmas tree site to remain in the same area.

4.4. 34 28th November Developer and Landowners

An invitation was issued by Broughton Parish Council for land owners and developers to meet with them to be part of the current consultation. The invitation offered the opportunity to present their ideas to a small number of members of the Steering Group and for basic information on those plans to be included in the consultation additional documents.

11 of the landowners and five developers (with planning permissions granted or applied for) were contacted.

There were three responses (1) from the owner of Park House (2) from the diocese (3) from Story homes.

The 1st two were responses that were letters of support for the plans the third requested a meeting with themselves and the land owner. Copy of proposal put on website with neighbourhood plan details

4.2.35 Survey

In preparation for the draft going to public consultation a further survey was distributed at the October event and on the back of the flyer for that event. The draft was reviewed in the light of this and the comments received on the night.

Online & hard copy survey; Summary of responses at 05/12/16

There have been 27 responses online & 26 responses (on the day and to the police station) a total of 53. The majority agreed with the direction the Plan was taking.

The 14 responses to Question 5 were vocal about the issues in their areas: these are listed at the end of this report.

These are still misconceptions about the role of the Parish Council in the Preston Strategic Plan/NW Development plan and the stages of a planning application. These need to be addressed in the "Brochure" if we are to get the by in off the community.

1. Do you agree with the issues that need to be addressed?

Yes: 52

No: 1

2. Do you agree with the plan objectives?

Yes: 50

No: 3

3. Do you agree with the preferred housing development option?

Yes: 48

No: 5

4. Do you agree with the wider vision for Broughton 2026?

Yes: 49

No: 3

5. If you answered NO to any of the questions above, please tell us what changes you think need to be made?

The responses here were in general in favour of the proposed plan, however those who had responded negatively to the option three were from the area already under development south of the motorway where there is disruption and the density of houses is greater than envisaged in the NP policies.

Several people commented on the recent planning applications to the north and west of Broughton which would "remove any advantage of the Bypass to the communities to the north of the Village.

There were comments about the lack of affordable housing or house to rent, the type of property being built (4/5 bedrooms packed together).

The need for village facilities was again highlighted although it was pointed out that the Broughton and District Club was available had sporting facilities and encouraged young people to play tennis

6 Formal pre-submission consultation

6.1 Process

Copies of all documents are in the additional evidence

6.1.1 An edited version of the draft plan was produced as a “Brochure” which contained all proposed policies and illustrations which was hand delivered to all residents. Copies of this brochure were posted to all consultees listed in appendix C.

6.1.2 A copy of the full draft Neighbourhood Plan and associated details were posted on the parish council website with hard copies of full submission in strategic locations in the Village.

6.1.3 Each brochure had a feedback form as well as an online version on the website with people encouraged to email additional comments or to arrange to meet a Steering Group member.

6.1.4 The brochures were distributed week commencing 19th December with an end-date for responses 8th February.

6.2 Responses and Proposed Changes to Plan

Summary report in additional evidence

The formal responses (letters, emails, online and hard copy) received were in general very positive and anecdotal evidence was positive. A sample of the key themes are below, the full responses report is in the additional evidence.

6.2.1 Development

- D’urton Lane: there is a lot planned in gardens which has again spoilt the character of the area.
- I hope the parish council will object to any development over 40 houses.
- I would prefer this land (Boyes Lane) to be used for a new primary school with an addition of large amounts of woodlands planted to reduce the pollution from the motorway.
- Agree a development limit of 10 units per site.
- “Small scale developments” we should specify e.g. 10 houses or less...prevent multiple small applications.

6.2.2 Community Facilities

- Appreciate a convenience store, café selling light meals, local convenience store, deli, doctor’s surgery, post office, grocery/farm shop.
- Protect the Guild Wheel,
- Dedicated Village Hall is something we should strive towards.
- Community activities for single elderly residents.
- Under access and infrastructure there is no mention of improving public transport.
- Village green, pond, benches, ducks.

6.2.3 Environment

- Can the plan please be amended to state that levels of pollution will be monitored and steps taken to ensure that they fall within safe levels?
- Can steps be put in place to return the verges on D'urton Lane to their former glory once the work is completed?
- Enforce 20mph speed limits.
- We should fight strongly to stop any further removal of mature trees.
- Specific retention of as much as possible of the existing open rural area landscape
- Reduce the number of heavy goods vehicles on Woodplumpton Lane, weight limit for vehicles except for access, move the speed camera from the A6.
- Local heritage is important.
- We need a public footpath from the cricket club/Durton Lane winding its way to the village centre.

6.2.4 Other Issues Raised

- One comment reflected the views of several people in that by “make the village more attractive it will attract developers”.
- One person stated that there was “no mention of contentious resident’s views”, they are in this statement and in the additional evidence presented.

The majority of issues have been dealt with when raised where possible.

A lot of the issues relating to the parish south (D'urton Lane area) are beyond the scope of this plan as they are controlled by Preston City Council, however the Parish Council has raised matters with the developers and has established links with the agencies controlling the work.

6.3 14th February Steering Group

Notes in additional evidence

The plan was agreed with the amendments subject to advice from Preston City Council around removing the proposed northern area of separation and specifying a limit to the size of developments. The plan was referred to the Parish Council for approval.

6.4 21st February Parish Council Meeting

Minutes in additional evidence

Parish Council agreed the final version and authorises publication and submission to Preston City Council.

APPENDIX A

Additional evidence: Red file

Red tab: - Process map

Green- Steering group

Terms of Reference, Membership, Steering group minutes & related papers

Orange – Designation & Support

Designation submission, Support- Consultant>Tim Brown, Letter of support> Ben Wallace MP, My Community, CPRE, Community Futures

Turquoise- Consultation support documents

Original survey for Parish Plan 2006

Original timeline and “MyCommunity” grant timeline

Spring newsletter

1st public meeting 26th April> power-point & Handout

Neighbourhood Plan copy questionnaire & initial report> examples of hard copy responses in blue file in box

Broughton Business Breakfast 14th June > power-point, key points and attendance

Preschool logo competition> poster and examples

Summer newsletter

High school project>workbook and photos

Guild wheel Coffee stop (21/08/16)> press release

Aecom heritage and character assessment> notes, copy of report in box

Broughton Past present and future: Presentation to WI (20/05/16) & Sunningdale (20/06/16)

Neighbourhood Plan >final report

Consultation on “Key issues and vision” 9th September> power-point, flyer for 28/10/16

Consultation on 1st draft 28th October> flyer, attendees, draft report, final report with examples of

Draft Neighbourhood Plan & consultation statement in box

Report on draft responses

Copy of public brochure & examples of responses

Letters from “consultees” on list: Blackburn Diocese, HCA, Natural England, Historic England

Blue-Other sources

Broughton business and organisation list

Newsheet delivery

Website: screenshots and related documents about setting up site

(All current and some formative documents relating to the Neighbourhood plan are on the website)

Purple- Specific responses & Local listing

CPRE

Church Hamlet

Local Listing> submission, photos and related items on website

Grey- Preston City Council: Notes on support and meetings

APPENDIX B

2007 consultation results

In 2007 the Parish undertook a survey with a view to preparing a Village Plan under the Vital Villages initiative. The response was low with less than 50 (population then 1860) returned, however it was felt that it could be used as base line to prepare the Questionnaire for the Parish Neighbourhood Plan.

In 2007 the key area of concern was the traffic in the Village centre, with requests for a bypass (now being built), a bigger Village car park, pedestrian crossing times at the traffic lights and safe cycling(Guild wheel now in place).

The main areas where the parish lacked was seen as a post office (at that point it was vacant,) a meeting room/café/shop, internet access (we now have broadband in most of the parish) and to improve the air quality of the centre of the Village. (In 2011 the Village centre was designated a poor air quality zone under the EEC regulations; this was part of the reasoning behind the Bypass)

APPENDIX C

List of local organisations & bodies consulted

Statutory Consultees

Lancashire County Council
Preston City Council
Barton Parish Council
Goosnagh Parish Council
Whittingham Parish Council
Haighton Parish Council
Homes & Communities Agency: Northwest Area
Natural England
Environmental Agency Central area
Network Rail town Planning Team LNW
Historic England NW England
National Grid, Land and Development (B1)
North West Electricity Ltd
Electricity NW
O2 UK
United Utilities - Asset Protection
Community Power Powergen
Highways Agency
Canal & Rivers Trust
British Telecom
Central Lancashire Primary Care Trust
Lancashire Care NHS Trust
Mobile Operators association: c/o Mono Consultants
NW Ambulance NHS Trust
NW Lancashire Clinical Commissioning Group
British Gas Trading Ltd
Midshires Energy (GB)
Lancashire Police & Crime Commissioner

Lancashire Federation of Women's Institutes
Community Futures
Senet
Preston & West Lancashire racial equality council
Gujarat Hindu Society
BME Network One Lancashire
St John Baptist Church
Ladyewell Fernyhalgh Church
Preston Asian Business Association
Broughton in Amounderness Rotary Club
Preston Chamber of Commerce
Physical Disability Partnership Board

Interested Parties

The Board of Governors of Broughton High School
The Board of Governors of Broughton St John Primary school
Ben Wallace MP
George Wilkins County Councillor

Additional Information

Available on the website www.broughtonparishcouncil.org.uk/neighbourhood.plan

Designation submission
Playground refurbishment
King George V Playing fields work to date
Pinfold
War memorial Booklet
Local Listing of Village Centre & Church Hamlet
Steering Group Notes
Power point presentations
Newsletters
School environment project work book
Broughton & District club

Photo archive on website

Coffee stop
High school project + video "Talking heads"
Pinfold
Playground & King George V field
Parish & Village centre